CEET CENTER OF EXCELLENCE IN ENVIRONMENTAL TOXICOLOGY Penn SRP Center

# Use of Media to Communicate Site Risks and Potential Future Use: The Ambler and Bo-Rit case study

**Bioremediation Symposium, Baltimore, MD** 

### **Edward A Emmett**

Professor in Occupational and Environmental Medicine, Director Community Engagement Core, Superfund Research & Training Program Perelman School of Medicine, University of Pennsylvania, Philadelphia, PA



### **Co-Authors**

- Edward Emmett. Physician, Environmental Health, Superfund Research Program, University of Pennsylvania, Perelman School of Medicine,
- Britt Dahlberg. Anthropologist, Science History Institute (formerly Chemical Heritage Foundation)
- Zackary Biro. Science History Institute,
- Fran Barg. Anthropologist, Superfund Research Program,
- Michael Anderson. Superfund Research Program, Ninth Floor,
- Bill D'Agostino. Communications and Education Director, Act Il Playhouse, Ambler, PA.

# **Research Support**

NIHAward R25OD010521NIEHSAward P42ES023720



### **Ambler, PA**

Suburban Philadelphia,18 Miles from City 1897- Dr Mattison's lab accident –insulation & strength of Milk of Magnesia + Asbestos Asbestos Sectional Pipe Coverings –instant success, more products.

1910-1920- Worlds largest producer of asbestos products "The BEST in asBESTos"

Ambler-Quintessential company town. 1970s decline, leaving 65 +acres asbestos-containing waste







### Family Photo - Ambler 1960s Credit: Joe Marincola







# Ambler playground after fence c.1984

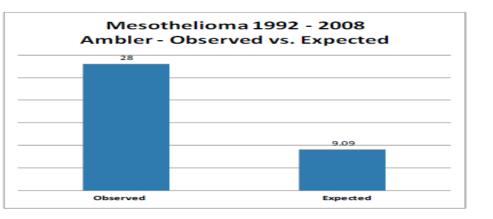






# Ambler, PA – The Mesothelioma Legacy

PA Cancer Registry Mesothelioma in Ambler 2.7x higher incidence in men 4.5x higher incidence in women
No elevation in neighboring zip-codes



Number of cases





# Ambler, PA - the Asbestos Legacy

## **Ambler South**

"White Mountains" 24 acres, 30 meters high,~ 800,000 cu meters of ACM & other wastes

**1984-1996**- EPA "Superfund Site" capped, graded, seeded, fenced with signs.

**Subsequent** erosion, uprooted trees, animal burrows, unauthorized access

Current- Remains fenced off



### The BoRit Asbestos Superfund Site 2009-

- 1984- fenced off, no access to park/playground, 22% asbestos in soil.
- 2005 Proposal to build 17 story High Rise
  - Provokes concern asbestos waste hazard "discovered"
- 2009 Declared Superfund Site ~ 32 acres EPA program Remove immediate hazard: grading, tree removal, capping waste, stream bank protection.
- Issues included
  - Disadvantaged residents/community closest to site
  - Flooding from Tropical Storm Lee 2011, requires reworking, widening streams
  - Permanent Solution and use?



# Oral History Interviewees

- Residents several neighborhoods
- Local Government officials
- EPA official
- Community Advisory Group
- Other groups in the community
- Diverse backgrounds and professions: real estate agent, developer, environmental scientist, local business owner, urban planner...



# In depth interviews/oral histories Methodology

- Purposive Sample & snowballing
- Interviews recorded, transcripts edited/ approved by interviewee
- Nvivo software for coding/analysis
- Codes for key themes developed by discussion.
- Environmental Scientist and an Anthropologist applied codes, compared till consensus

An inductive process differs from surveys

# Interview Domains/Themes Bo-Rit Superfund Site All Environmentally Literate -Understood Asbestos caused Cancer

- Time
- Space
- Activities and Asbestos Exposure
- Community Input and CAG
- EPA and other Agencies/Authorities
- Research Needs/Information Gaps
- Lessons for Other Communities
- Attitudes to Asbestos/Risk
- Choice of Remediation Remedy



# **Attitudes to Asbestos and Risk**

- Large range of individual risk perceptions.
- Healthy residents, grew up in the area, perceived lowest risk. "because of playing in it as a youngster it is personally hard to see it as dangerous" "Most of the residents of South and West Ambler do not see it as a problem because we are still here". "I have thought about but never worried about my own exposure, in the 1980's we looked back on exposures and would say 'Oh I guess that is why Mr So & So died'.

Generally comfortable with "acceptable risk levels", containment as remedy.

This group as looking at reality, including the money available.



• Other end of the spectrum residents concerned that any asbestos fiber could create a risk, "acceptable did not equate with safe", agencies were contradictory about risk: the Surgeon General never stated that an asbestos fiber is safe. "...I would not live in West Ambler-not sure it is safe". "Cost should not be the overriding concern". These residents had mostly moved to Ambler in the last 20 years.

-Others saw this group as having a heightened perception of risks, intensified concerns.

• In between were those who did not see the need to get rid of every fiber but who wanted reuse without serious risk, and with effective future monitoring.

# The Optimum Remediation Solution

- Divisive issue
  - complete removal, or if feasible thermal or chemical treatment in situ?
  - especially residents adjacent to the site concerned about disruption, potential hazards of massive removal effort. "1 large truck every 25 minutes for 10 years". Prefer containment
- Fencing off the area unacceptable to almost all.
- 1980s remediation of adjacent site "a failure", no longer acceptable.
- Reuse, long term controls necessary



# Implications of Differing Risk Perceptions

- Environmental Literacy not the issue in this community
  - All could identify someone who died from asbestos
- Are the differences resolvable by science?
  - e.g. "can a single fiber cause cancer?" A question for science or a question of right or wrong which science cannot answer?



# Implications of Widely Differing Risk Perceptions

- Risk Communication
  - Single assessment and communications needed to defend EPA decisions about cleanup, "safe" levels
  - Decision making by other stakeholders requires options to support decisions in those with differing perceptions of risk
- Why such large differences in risk perception?
- How do we facilitate resolving differences?
  - Led to multimedia, theatrical performances

### **Theatre: For Risk Communication & Discussion**

# The White Mountains



An Evening of Short Plays About the Continuing Legacy of Ambler's Industrial Past"

Seven Short Plays 85 Minutes *plus post-show discussion* 





## **Creating the "White Mountains" Plays**

#### Bill D'Agostino

Director of Communications and Education, Act II Playhouse in Ambler, PA Producer/playwright

- Built plays based on oral histories
- Reflecting multiple voices/perspectives
- Hired multiple writers for 12 short plays/various viewpoints
- All Writers Received Three Oral Histories
- Also had access to entire online database for additional research
- Oral Histories/Writers Paired based on interest
- Also some degree of randomness

# The White Mountains

# **Theatre Aids Risk Communication**

- Use of Metaphor
- Making the Abstract Concrete
- Revealing the Collision of Ideas and Forces
- Showing Processes over Time







Mary Runs to the Wreck

#### **METAPHOR**

### **Effectiveness of Theatre**

**Current Limitations of Argument and Discussion:** 

Exchanges designed to persuade that our point of view is correct not to understand the other persons point of view

#### **Effectiveness of theatre**

Well attended

Allowed audience to appreciate and understand how and why others see things differently

Facilitated community to develop a commonly supported vision of future use of remediated site.

EPA awarded BoRit CAG inaugural "National Notable Achievement Award for Citizen Excellence in Community Involvement".



# Risk Communication is a process of understanding, and then informing, a target audience to help their decision-making.

# It is not merely an exercise in writing a statement about risks.

